

Oversight and Governance

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### **Delegated Decisions**

#### **Delegated Executive/Officer Decisions**

Delegated Executive and Officer decisions are published every Wednesday and are available at the following link - <a href="https://tinyurl.com/ms6umor">https://tinyurl.com/ms6umor</a>

Cabinet decisions subject to call-in are published at the following link -http://tinyurl.com/yddrqll6

Notice of call-in for non-urgent decisions must be given to the Democratic Support Unit by 4.30 pm on Wednesday 29 November 2023. Please note – urgent decisions and non-key Council Officer decisions cannot be called in. Copies of the decisions together with background reports are available for viewing as follows:

- on the Council's Intranet Site at https://modgov/mgDelegatedDecisions.aspx
- on the Council's website at https://tinyurl.com/jhnax4e

The cabinet decision detailed below may be implemented on Thursday 30 November 2023 if it is not called-in. The non-key council officer decision may be implemented immediately.

## **Delegated Decisions**

- I. Councillor Tudor Evans OBE, Leader of the Council:
  - I.a. L34 23/24 Tavistock Place, Brownfield Land Release Funding (Pages I I8) Round 2
- 2. Council Officer Decision Philip Robinson, Service Director for Street Services:
  - 2.a. COD19 23/24 Contract Award: The outright capital purchase (Pages 19 42) of Street Sweepers & Truck Mounted Sweepers

# **EXECUTIVE DECISION**

# made by a Cabinet Member



# REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

Executive Decision Reference Number - L34 23/24

Dec	cision							
ı	Title of decision: Tavistock Place, Brownfield Land Release Funding Round 2							
2	Decision maker: Councillor Tudor Evans OBE, Leader of the Council							
3	Report author and contact details: Iain Mackelworth, iain.mackelworth@plymouth.gov.uk							
4	Decision to be taken: It is recommended that the Leader of the Council:							
	I.Approves the Business Case							
	2.Allocates £353, 250 for the project in Release Fund Round 2	nto the	Capital I	Programme funded by the Brownfield Land				
	3.Authorises the procurement process	to app	oint a de	emolition contractor				
	4.Delegates the award of the contract would otherwise not have authorit			ctor for Economic Development where they				
5	Reasons for decision: The use of externations owned properties to support the regenerations.	_	_					
6	Alternative options considered and rejected:  I.Do Nothing  2.Re-use of existing buildings							
7	Financial implications and risks:  The demolition works are to be fully funded by the Brownfield Land Release Fund. At this stage the main risks are those associated with the commitment and management of the BFLR2 grant and the demolition works.							
8	Is the decision a Key Decision?  (please contact Democratic Support	Yes	No	Per the Constitution, a key decision is one which:				
	for further advice)		X	in the case of <b>capital</b> projects and contract awards, results in a new commitment to spend and/or save in excess of <b>£3million</b> in total				

					X	in the case of <b>revenue</b> projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million		
					X	is <b>significant</b> in terms of its effect on communities living or working in an area comprising <b>two or more</b> wards in the area of the local authority.		
	-	publication of the Forward Plan of Key						
9	linked to the		cy	The sit PLY 18.		led in the Joint Local Plan as part of Policy		
10	Please specify any direct environmental implications of the decision (carbon impact)			The buildings are considered economically and functionally obsolete and re-use is not considered suitable in this instance. Redevelopment of the site creates the opportunity to replace two old inefficient buildings with a modern energy efficient development.				
Urge	nt decisions							
11	implemented immediately in the interests of the Council or the public?		Y	es		(If yes, please contact Democratic Support (democraticsupport@plymouth.gov.uk) for advice)		
			N	o	X	(If no, go to section 13a)		
I2a	Reason for un	gency:						
12b	Scrutiny Chair Signature:				Date			
	Scrutiny Committee name:							
	Print Name:							
Cons	ultation							
13a		Are any other Cabinet members'		Yes				
	portfolios affe	cted by the decision?		No	x	(If no go to section 14)		
I3b		Cabinet member's ected by the decision?	?					

13c	Date	Cabinet member consulted						
14	Has any Cabinet member declared a conflict of interest in relation to the decision?		Yes		If yes, please discuss Officer	If yes, please discuss with the Monitoring Officer		
			No	X				
15		ch Corporate Management n member has been consulted?	Name	2	Anthony Payne			
	ream member has been consuited:		Job tit	tle	Strategic Director fo	or Place		
			Date consu	lted	09 August 2023			
Sign	-off							
16	6 Sign off codes from the relevant departments consulted:			ocratic datory	Support ()	DS73 23/24		
			Finan	ce (ma	andatory)	DJN.23.24.129		
				(mane	datory)	LS/00001312/2/A C/26/10/23		
			Huma	an Res	ources (if applicable)	N/A		
			Corporate property (if applicable)			\$0623.DW.16.202 3		
			Procu	ireme	nt (if applicable)	N/A		
Арр	endic	es						
17	Ref.	Title of appendix						
	Α	Briefing report for publication						
	В	Tavistock Place Business Case						
	С	Equalities Impact Assessment						
Conf	ident	ial/exempt information						
18a	Do you need to include any confidential/exempt information?		Yes  If yes, prepare a second, confidential ('Part I briefing report and indicate why it is not for publication by virtue of Part 1 of Schedule 12 of the Local Government Act 1972 by ticking					
			No	X	the relevant box in 18b			
					(Keep as much informa briefing report that will domain)			
				I	Exemption Paragraph	Number		

	I	2	3	4	5	6	7
I8b Confidential/exempt briefing report title:							

#### **Background Papers**

19 Please list all unpublished, background papers relevant to the decision in the table below.

Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part 1 of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.

Title of background paper(s)		Exemption Paragraph Number					
	ı	2	3	4	5	6	7

#### **Cabinet Member Signature**

I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act (2010) and those who do not. For further details please see the EIA attached.

Signature	Tuolar Es	Date of decision	17 November 2023	
Print Name	Councillor Tudor Evans OBE, Leader of Plymouth City Council			

#### **BRIEFING PAPER**

Tavistock Place, Brownfield Land Release Funding Round 2



#### I. EXECUTIVE SUMMARY

1.1. The Council has successfully secured £353,250 from the Brownfield Land Release Fund Round 2 to demolish two redundant Council owned buildings in Tavistock Place, near The Box. This briefing paper provides an overview of the work to prepare for the demolition works and future redevelopment of the site.

#### 2. BACKGROUND

- 2.1. Tavistock Place is located in Plymouth City Centre close to the main university campus and The Box. Plymouth City Council own land in this area including a site which is currently occupied by two old, poor quality, redundant buildings which until recently have provided storage for the Museum and Gallery.
- 2.2. The redevelopment of Council owned land in Tavistock Place, as part of the regeneration of the wider area, is a long-held ambition. The area is included in the Joint Local Plan as part of Policy PLY18 and the Former Plymouth Social Club was acquired by the Council in 2017 for redevelopment along with adjacent Museum Annex.
- 2.3. In March 2023 the Council submitted an application to the Brownfield Land Release Funding Round 2 (BLRF2) for funding to demolish the Museum Annex and former Plymouth Social Club removing a significant development cost and de-risking the site. The demolition of these buildings is a critical first step to redevelopment which will further improve the area which has benefited from significant investment over the last few years and as a result has now established itself as a major destination within the city centre.

#### 3. PROPOSED CHANGES AND REASONS

- 3.1. The Council has recently been notified that its application to the BLRF2 has been successful and is now looking to proceed with the appointment of a contractor to undertake the demolition works.
- 3.2. Whilst the details of the future redevelopment of the site are yet to be determined the aspiration is that any new development builds upon the recent investment in the area. As such future development on the site will be expected to incorporate high quality design with active ground floor uses and whilst the details are the subject of ongoing work and consultation with partners, stakeholders and local agents, the aim is to include uses which complement The Box and firmly establish the area as a vibrant cultural and leisure destination.

#### 4. ALTERNATIVE OPTIONS

4.1. The buildings are currently vacant and in a very poor condition and the former Plymouth Social club is considered to be uninhabitable. In a 'do nothing' scenario the most likely outcome is that the buildings would remain unoccupied and would continue to deteriorate. In the best case it may be possible to re-let the Museum Annex for a low value use, such as storage but the opportunity to use the BLRF 2 funding to support a comprehensive redevelopment of the site would be lost.

- PLYMOUTH CITY COUNCIL
- 4.2. An alternative option would be to redevelop the existing buildings for an alternative use. However, the buildings are considered obsolete, not just physically but functionally.
- 4.3. The recommend option is utilise the BLRF2 funding to demolish the existing buildings, creating the opportunity for a new development which supports the regeneration of the area.

#### 5. FINANCIAL IMPLICATIONS AND RISK

- 5.1. At this stage the main risks are those associated with the commitment and management of the BFLR2 grant and the demolition works. To mitigate these risks, the demolition contract will be competitively tendered to ensure value for money and the appointment of a specialist and competent demolition contractor.
- 5.2. The demolition of these buildings reduces the risks and holding costs associated with the ongoing management of these old, redundant buildings.

#### 6. TIMESCALES

6.1. The appointment of the contractor is scheduled to conclude in December 2023 with demolition works starting early in 2024.

#### **CAPITAL INVESTMENT BUSINESS CASE**

Tavistock Place, Brownfield Land Release Funding Round 2



#### **EXECUTIVE SUMMARY**

The Council has successfully secured £353,250 from the Brownfield Land Release Fund Round 2 (BLRF2) to demolish two old, redundant Council owned buildings in Tavistock Place, near The Box.

This business case provides an overview of the work to prepare for the demolition of these buildings, recommends that the BLRF2 funding is added to the Capital Programme and that work commences on the procurement of a demolition contractor with the aim of starting the demolition work in early 2024.

Whilst the details of the future redevelopment of the site are yet to be determined, the aspiration is that the site is used to build upon the recent investment in The Box to firmly establish the area as a vibrant cultural and leisure destination.

SECTION I: PROJECT DETAIL						
Project Value (indicate capital or revenue)	£353,250	Contingency (show as £ and % of project value)	£39,500 or 12.5%			
Programme	City Centre Regeneration	Directorate	Place - ED			
Portfolio Holder	Cllr Tudor Evans	Service Director	David Draffan			
Senior Responsible Officer (client)	Matt Ward	Project Manager	lain Mackelworth			
Address and Post Code	36-39 Tavistock Place, PL4 8AX	Ward	Drake			

#### **Current Situation:**

The Council owned site at Tavistock Place is located in Plymouth City Centre close to the main university campus and opposite The Box and is currently occupied by two old, poor quality, redundant buildings which until recently have provided storage for the Museum and Gallery.

The redevelopment of the Tavistock Place site is a long-held ambition. The site is included in the Joint Local Plan as part of Policy PLY18 and the former Plymouth Social Club was acquired by the Council in 2017 for redevelopment along with the adjacent Museum Annex.

In March 2023 the Council submitted an application to the Brownfield Land Release Fund Round 2 (BLRF2) for the demolition of the existing buildings, removing a significant development constraint and de-risking the site. The demolition of these buildings is a critical first step to redevelopment which will further improve the area which has already benefited from significant investment over the last few years and as a result has established itself as a major destination within the city centre.

#### Proposal:

This Business Case seeks approval to add the BLRF2 grant to the Capital Programme and to undertake the demolition works.

The demolition works are expected to commence in the first quarter of 2024 following a procurement exercise to appoint a demolition contractor. Hoarding will be erected around the site as part of the demolition contract. It is proposed that the area of hoarding fronting onto Tavistock Place is used to promote The Box.

Whilst the details of the future redevelopment of the site are yet to be determined, the aspiration is that any new development builds upon the recent investment in the area. As such future development will be expected to incorporate high-quality design with active ground floor uses and whilst the details are the subject of ongoing work and consultation with partners, stakeholders and local agents the aim is to incorporate uses which complement The Box and firmly establish the area as a vibrant cultural and leisure destination.

Milestones and Date:						
Contract Award Date	Start On Site Date	Completion Date				
January 2024	March 2024	April 2024				

SECTION	SECTION 2: PROJECT RISK, OUTCOMES AND BENEFITS								
Risk Regis	ster:								
Potential Risks Identified				Likelihood	Impact	Overall Rating			
Risk	Demolition cost	s exceed availab	ole funding	Low	Medium	Medium			
Mitigation	Re-tender. In the price cannot be contract and ret	acceptable contract proceed with	Low	Low	Low				
	Calculated risk value in £ £ (Extent of financial risk)								
Risk		nt conditions ca	ollowing demolition innot be met resulting in part.	Low	Medium	Medium			
Mitigation Pro-active marketing on commencement of demolition works. The grant condition relating to Land Release is 3 years from completion of works.			Low	Low	Low				
Calculated risk value in £ £3 (Extent of financial risk)			·		1	1			

#### **Outcomes and Benefits**

#### List the outcomes and benefits expected from this project.

(An **outcome** is the result of the change derived from using the project's deliverables. This section should describe the anticipated outcome)

(A **benefit** is the measurable improvement resulting from an outcome that is perceived as an advantage. Benefits are the expected value to be delivered by the project, measurable whenever possible)

Financial outcomes and benefits:	Non-financial outcomes and benefits:

Minor reduction in holding costs.	Reduced Health and Safety risk associated with
Increase in land value.	holding old, redundant buildings.
Potential Capital receipt from sale of land.	Wider economic and social benefits associated
· ·	with the removal of poor-quality buildings and
	future redevelopment.

Low Carbon					
What is the anticipated impact of the proposal on carbon emissions	Overall positive. The buildings are considered economically and functionally obsolete and re-use is not considered suitable in this instance. Redevelopment of the site creates the opportunity to replace two old inefficient buildings with a modern energy efficient development.				
How does it contribute to the Council becoming Carbon neutral by 2030	The demolition works contribute towards the following Corporate Commitments in the Net Zero Action Plan:  BHPI – Thermal energy efficiency BHP2 – Efficient us of electricity  Future redevelopment of the site enabled by the demolition works support the following:  BHP3 – Renewable electricity BHP6 - Sustainable construction				
Have you engaged with Pro	curement Service?	Yes			
Procurement route options considered for goods, services or works	Framework or competitive tender.				
Procurements Recommended route.	The recommendation will be that a subsequent procurement route options analysis will be undertaken between the department and procurement to determine the procurement route which will represent best value for the Council. Formal sign off will be sought for the recommended route, which will be in accordance with Contract Standing Orders and Public Contract Regulations 2015				
Who is your Procurement Lead?	To be confirmed.				
Is this business case a purch	ase of a commercial property	No			
If yes then provide evidence to show that it is not 'primarily for yield'					
Which Members have you engaged with and how have they been consulted (including the Leader, Portfolio Holders and Ward Members)	The Leader of the Council and the Portfolio Holder for Finance have been briefed by officers from the Economic Development Service. The Ward members for Drake have been briefed via email and phone.				

#### **SECTION 4: FINANCIAL ASSESSMENT**

FINANCIAL ASSESSMENT: In this section the robustness of the proposals should be set out in financial terms. The Project Manager will need to work closely with the capital and revenue finance teams to ensure

that these sections demonstrate the affordability of the proposals to the Council as a whole. Exact amounts only throughout the paper - not to be rounded.

CAPITAL COSTS AND FINANCING								
Breakdown of project costs including fees	Prev. Yr.	23/24	24/25	25/26	26/27	27/28	Future Yrs.	Total
surveys and contingency	£	£	£	£	£	£	£	£
Demolition Works		241,000	103,250					344,250
Surveys		9,000						9,000
Total capital spend		250,000	103,250					353,250

Provide details of proposed funding: Funding to match with Project Value								
Breakdown of proposed funding	Prev. Yr. £	23/24 £	24/25 £	25/26 £	26/27 £	27/28 £	Future Yrs. £	Total £
BLRF		250,000	103,250					353,250
Total funding		250,000	103,250					353,250

Which external funding sources been explored	Brownfield Land Release Funding Round 2
Are there any bidding constraints and/or any restrictions or conditions attached to your funding	The BLRF 2 work need to commence by the 31st March 2024. The land needs to be released (unconditional sale or start on site in the event of direct delivery by the Council) by 31st March 2027.
Tax and VAT implications	The VAT implications will depend on the ultimate use of the sites once the demolition works have been completed. The receipt of any future VAT-exempt income (for example from the freehold sales or leasehold disposals of the sites) might have an adverse impact on the Council's partial exemption position. At this stage, the VAT relating to the demolition costs will be recoverable but will need to be included in the partial exemption calculation. The proposals for the future use of the site will need to be closely monitored, however, and any necessary action taken (such as opting to tax) to ensure that the Council is able to fully recover VAT.
Tax and VAT reviewed by	Sarah Scott.

REVENUE COSTS AND IMPLICATIONS				
Cost of Developing the Capital Project (To be incurred at risk to Service area)				
Total Cost of developing the project £7,000				

Revenue cost code for the development costs	5489/5732
Revenue costs incurred for developing the project are to be included in the capital total, some of the expenditure could be capitalised if it meets the criteria	Υ
Budget Managers Name	Matt Ward

Ongoing Revenue Implications for Service Area									
			Prev. Yr. £	23/24 £	24/25 £	25/26 £	26/27 £	27/28 £	Future Yrs. £
Service ar	ea revenue	cost							
Other (eg:	Other (eg: maintenance, utilities, etc)			N/A					
Loan repay Treasury Ma	. ,	ns agreed with							
Total Reve	enue Cost (	A)							
Service are benefits/sa	ea revenue vings								
Annual rev	enue incoi	<b>ne</b> (eg: rents,		N/A					
Total Reve	enue Incom	ie (B)							
Service area net (benefit) cost (B-A)		efit) cost (B-							
		been d this make							
Which cost centre would the revenue pressure be shown		Has this been reviewed by the budget manager		Y/N					
Name of b	udget man	ager							
Loan value	£N/A	Interest Rate		Term Years			Annual Repayn	<i>f</i>	
Revenue c	ode for anr ts	nual	N/A						
Service area or corporate borrowing									
Revenue implications reviewed by									

**Version Control:** (The version control table must be updated and signed off each time a change is made to the document to provide an audit trail for the revision and update of draft and final versions)

Author of Business Case	Date	Document Version	Reviewed By	Date
Iain Mackelworth	00/00/2023	v 1.0	Matt Ward	00/00/2023
	00/00/2023	v 2.0		00/00/2023

#### **SECTION 6: RECOMMENDATION AND ENDORSEMENT**

#### **Recommended Decision**

#### It is recommended that the Leader of the Council:

- Approves the Business Case
- Allocates £353,250 for the project into the Capital Programme funded by the Brownfield Land Release Fund Round 2
- Authorises the procurement process
- Delegates the award of the contract to Service Director for Economic Development where they would otherwise not have authority to do so.

Councillor Tudor Evans(L	eader of the Council)	Service Director			
Either email dated:	date	Either email dated:			
Or signed:	2	Or signed:			
Date: 17 November 202	.3	Date: 16 November 2023			

# **EQUALITY IMPACT ASSESSMENT – TAVISTOCK PLACE, BROWNFIELD LAND RELEASE FUNDING ROUND 2**

#### SECTION ONE: INFORMATION ABOUT THE PROPOSAL

Author(s):	lain Mackelworth	Department and service:	Economic Development, Strategic Development	Date of assessment:	15/11/2023	
This is the person completing the EIA template.			Projects.	assessifient.		
Lead Officer:  Please note that a Head of Service, Service Director, or Strategic Director must approve the EIA.	Matt Ward	Signature:	Matt Wen	Approval date:	15/11/2023	
Overview:	The Council has successfully secured £353,250 from the Brownfield Land Release Fund Round 2 (BLRF2) to demolish two redundant Council owned buildings in Tavistock Place near The Box which until recently have provided storage for the Museum and Gallery. The demolition of these buildings is a critical first step in the redevelopment of the site which will further improve the area which has benefited from significant investment over the last few years. Whilst the details of the future redevelopment of the site are yet to be determined the aspiration is that the development of the site complements the Box and firmly establishes the area as a vibrant cultural and leisure destination.					
Decision required:	<ul> <li>To allocate £353, 250 for the project into the Capital Programme funded by the Brownfield Land Release Fund Round 2.</li> <li>Authorises the procurement process to appoint a demolition contractor and delegates the award of the contract to Service Director for Economic Development.</li> </ul>					

#### SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts:	Yes	No	No
Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?			
Potential internal impacts:	Yes	No	No

Does the proposal have the potential to negatively impact Plymouth City Council employees?				
Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes		No	No
If you do not agree that a full equality impact assessment is required, please set out your justification for why not.	The decision relates to the acceptance of extern funding and demolition of two, old redundant buildings in an area targeted for regeneration. T future development of the site may require an Equality Impact Assessment but this will be subjet a further decision to be brought forward in at an appropriate point.		ndant ation. The uire an be subject to	

#### **SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT**

Protected characteristics (Equality Act, 2010)	Evidence and information (e.g. data and consultation feedback)	Adverse impact	Mitigation activities	Timescale and responsible department
Age	<ul> <li>Plymouth</li> <li>16.4 per cent of people in Plymouth are children aged under 15.</li> <li>65.1 per cent are adults aged 15 to 64.</li> <li>18.5 percent are adults aged 65 and over.</li> <li>2.4 percent of the resident population are 85 and over.</li> </ul>			

	<ul> <li>I5.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64.</li> <li>22.3 per cent are aged 65 and over.</li> <li>England</li> <li>I7.4 per cent of people are aged 0 to 14.</li> <li>64.2 per cent of people are aged 15 to 64.</li> <li>I8.4 per cent of people are aged 65 and over.</li> <li>(2021 Census)</li> </ul>		
Care experienced individuals  (Note that as per the Independent Review of Children's Social Care recommendations, Plymouth City Council is treating care experience as though it is a protected characteristic).	It is estimated that 26 per cent of the homeless population in the UK have care experience. In Plymouth there are currently 7 per cent of care leavers open to the service (6 per cent aged 18-20 and 12 per cent of those aged 21+) who are in unsuitable accommodation.  The Care Review reported that 41 per cent of 19-21 year old care leavers are not in education, employment or training (NEET) compared to 12 per cent of all other young people in the same age group.  In Plymouth there are currently 50 per cent of care leavers aged 18-21 Not in Education Training or Employment (54 per cent of all those care leavers aged 18-24 who are open to the service).  There are currently 195 care leavers aged 18 to 20 (statutory service) and 58 aged 21 to 24 (extended offer). There are more care leavers		

Disability	aged 21 to 24 who could return for support from services if they wished to.  9.4 per cent of residents in Plymouth have their activities limited 'a lot' because of a physical or mental health problem.  12.2 per cent of residents in Plymouth have their activities limited 'a little' because of a physical or mental health problem (2021)		
Gender reassignment	Census)  0.5 per cent of residents in Plymouth have a gender identity that is different from their sex registered at birth. 0.1 per cent of residents identify as a trans man, 0.1 per cent identify as non-binary and, 0.1 per cent identify as a trans women (2021 Census).		
Marriage and civil partnership	40.1 per cent of residents have never married and never registered a civil partnership. 10 per cent are divorced, 6 percent are widowed, with 2.5 per cent are separated but still married.		
	0.49 per cent of residents are, or were, married or in a civil partnerships of the same sex. 0.06 per cent of residents are in a civil partnerships with the opposite sex (2021 Census).		
Pregnancy and maternity	The total fertility rate (TFR) for England was 1.62 children per woman in 2021. The total fertility rate (TFR) for Plymouth in 2021 was 1.5.		

Race	In 2021, 94.9 per cent of Plymouth's population identified their ethnicity as White, 2.3 per cent as Asian and 1.1 per cent as Black (2021 Census)		
	People with a mixed ethnic background comprised 1.8 per cent of the population. I per cent of the population use a different term to describe their ethnicity (2021 Census)		
	92.7 per cent of residents speak English as their main language. 2021 Census data shows that after English, Polish, Romanian, Chinese, Portuguese, and Arabic are the most spoken languages in Plymouth (2021 Census).		
Religion or belief	48.9 per cent of the Plymouth population stated they had no religion. 42.5 per cent of the population identified as Christian (2021 Census).		
	Those who identified as Muslim account for 1.3 per cent of Plymouth's population while Hindu, Buddhist, Jewish or Sikh combined totalled less than 1 per cent (2021 Census).		
Sex	51 per cent of our population are women and 49 per cent are men (2021 Census).		
Sexual orientation	88.95 per cent of residents aged 16 years and over in Plymouth describe their sexual orientation as straight or heterosexual. 2.06 per cent describe their sexuality as bisexual, 1.97 per cent of people describe their sexual		
	orientation as gay or lesbian. 0.42 per cent of residents describe their sexual orientation using a different term (2021 Census).		

#### **SECTION FOUR: HUMAN RIGHTS IMPLICATIONS**

Human Rights	Implications	 Timescale and responsible department

## **SECTION FIVE: OUR EQUALITY OBJECTIVES**

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Celebrate diversity and ensure that Plymouth is a welcoming city.			
Pay equality for women, and staff with disabilities in our workforce.			
Supporting our workforce through the implementation of Our People Strategy 2020 – 2024			
Supporting victims of hate crime so they feel confident to report incidents, and working with, and through our partner organisations to achieve positive outcomes.			
Plymouth is a city where people from different backgrounds get along well.			

# **EXECUTIVE DECISION**

## made by a Council Officer



# REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL COUNCIL OFFICER

Executive Decision Reference Number - COD19 23/24

Dec	ision
I	<b>Title of decision:</b> Contract Award: The outright capital purchase of Street Sweepers & Truck Mounted Sweepers
2	Decision maker: Philip Robinson, Service Director for Street Services
3	Report author and contact details: Martin Hoar – Fleet Services Manager
	Martin.hoar@plymouth.gov.uk 01752 305592
4a	Decision to be taken:
	The Service Director for Street Services to award a Contract to Aebi Schmidt UK LTD for the outright capital purchase of:
	Lot One – 10 of Street Sweepers & Lot Two - 3 of Truck Mounted Sweepers, for a total value of $\pounds 1,445,687$
4b	Reference number of original executive decision or date of original committee meeting where delegation was made: Executive Decision 24/03/23 L40 22/23
5	<b>Reasons for decision:</b> In accordance with the delegated authority granted by the Executive Decision made by the Leader of the Council on 24 <sup>th</sup> March 2023 the project undertook a procurement exercise.
	The procurement process was undertaken following an options appraisal, in line with the Council's Contract Standing Order's technical request for quote (TRFQ) was carried out. The opportunity was advertised to maximise potential.
	See Contract Award Report - Part 11.
6	Alternative options considered and rejected:
	Option I: Do nothing
	Risks to service delivery impact and resulting reputational damage increased hire costs make

Risks to service delivery impact and resulting reputational damage increased hire costs make this option non tenable.

#### **Option 2: Continue with current Sweepers**

Due to the nature of the operation within Street Services department, there is a requirement to remove rubbish and debris from all areas across the City to include major networks/Parks streets and City Centre, due to the age and reliability of the current machines breakdowns and vehicle downtime has increased and increased maintenance costs are making this option expensive, the asset life has already been increased to the limit. These vehicles are essential to the operation of Street Services.

July 2019 OFFICIAL

#### **Option 3: Electric Vehicles**

Current availability and prices make this option non tenable at this time for this specific vehicle types, with reduced load capacity being the main consideration, other fuel alternatives are costly but will be reviewed with future purchases dependant on infrastructure requirements

#### 7 Financial implications and risks:

Purchase outright with the use of service borrowing is the recommended procurement option.

These are specialist vehicles, replacing with newer technology and newer alternatives will bring a reduction in maintenance costs with the 3 year manufacturer warranty cover in place, increasing vehicle uptime and productivity.

Replacement sweepers are needed to ensure the team can operate during the winter and remove debris from the streets and roads around the City.

The costs of specialist equipment and availability is a challenge and only increasing with time and extended delivery.

8	Is the decision a Key Decision? (please contact Democratic Support	Yes	No	Per the Constitution, a key decision is one which:	
	for further advice)		✓	in the case of <b>capital</b> projects and contract awards, results in a new commitment to spend and/or save in excess of <b>£3million</b> in total	
			✓	in the case of <b>revenue</b> projects when the decision involves entering into new commitments and/or making new savings in excess of <b>£1 million</b>	
			✓	is <b>significant</b> in terms of its effect on communities living or working in an area comprising <b>two or more</b> wards in the area of the local authority.	
8b	If yes, date of publication of the notice in the Forward Plan of Key Decisions				
9	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:	Making Plymouth a fairer, greener city, where everyone does their bit - The majority of vehicles in phase I of the Fleet Replacement programme deliver services related to street scene and waste. The service impacts the daily lives of all residents and visitors to Plymouth ensuring that waste is collected and disposed of when expected and that street and green spaces are kept clean and tidy and free from litter.  Fairness Because we want to address inequality and inequity in our city - Ability to service waste and recycling waste collections as the city increases in size to ensure a sustainable City that cares about the environment. A Council that facilitates sustainable management of the City' waste and is able to react to the needs of the residents and citizens in a flexible and efficient manner.			

10	Please specify any direct environmental implicate decision (carbon impact	tions of the		Newer vehicles will reduce the carbon impact due tupdated engine requirements				
Urge	ent decisions							
11	implemented immediately in the interests of the Council or the		Yes		(If yes, please con Support for advice			
			No	✓	(If no, go to section	on 13a)		
I2a	Reason for urgency:							
I2b	Scrutiny Chair signature:			Date				
	Scrutiny Committee name:							
	Print Name:							
Cons	sultation							
I3a			Yes	✓				
	portfolios affected by t	No		(If no go to section 14)				
I3b	Which other Cabinet r portfolio is affected by			Councillor Tom Briars-Delve, Cabinet Member Environment and Climate Change				
I3c	Date Cabinet member	consulted	21 <sup>st</sup> Ju	ne 2023				
14	Has any Cabinet meml				If yes, please disc			
	decision?	elation to the	No	✓	Monitoring Office	er		
15	Which Corporate Man Team member has bee	•	Name		Anthony Payne			
	Team member has bee	en consuited:	Job tit	le	Strategic Director of Place			
			Date (	consulted				
Sign-	-off							
16	Sign off codes from the relevant departments consulted:			cratic Sup latory)	DS64 23/24			
			Einan	ce (mandat	DJN.23.24.124			
			Fillalle					
				(mandator	<b>'y)</b>	2304/201023		
			Legal	(mandator	ry) es (if applicable)	•		

			applic	able)						
			Procurement (if applicable)			PW/	PW/PS/706/ED/102 3			
Арр	endic	es								
17	Ref.	Title of appendix								
	Α	Contract Award Report Part I								
	В	Equalities Impact Assessment (where	required)	)						
Conf	ident	ial/exempt information								
I8a Do you need to include any confidential/exempt information?		Yes	✓	brie	efing rep	are a seco oort and ir by virtue	ndicate w	hy it is n	ot for <sup>°</sup>	
			No				l Governr it box in <b>I</b>		,	ticking
				ı	Exer	mption	Paragra	ph Nun	ber	
			ı	2	2	3	4	5	6	7
I8b	Conf	idential/exempt briefing report				х				
	Cont	ract Award Part 2								
Back	grour	nd Papers								
19	Please	e list all unpublished, background pape	rs releva	ant to	the o	decision	in the tab	le below	·•	
	disclo	ground papers are <u>unpublished</u> works, use facts or matters on which the repo nformation is confidential, you must inc dule 12A of the Local Government Act	ort or an dicate w	impoi hy it is	rtant not	part of for pub	the work	is based.	. If some	all of
		tle of background paper(s)		-			n Paragra	ph Nur	nber	
			ı		2	3	4	5	6	7
Cour	ncil O	fficer Signature								
20	I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act and those who do not. For further details please see the EIA attached.									
Signa	ature	Of prise	Date o	of dec	isio	n	18 <sup>th</sup> Octol	per 2023		
Print	t <b>N</b> am	ne Philip Robinson	1							

# PROCUREMENT GATEWAY 3 - CONTRACT AWARD REPORT - PART |



# **Street & Truck Mounted Sweepers**

# Procurement Reference No. 25083

OFFICIAL

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#### I. INTRODUCTION

This contract award report is in relation to the procurement process undertaken and recommendation related to the award of Contract for the outright capital purchase of the following:

10 off – Street Sweepers

3 off - Truck Mounted Sweepers

The procurement process was undertaken as a further competition via the Halton Housing Fleet Procurement Framework OJEU ref 2020/S 110-268523, via the following Lots:

Lot 4 – Pedestrian and Compact Sweepers up to 12.5t

Lot 7 – Medium and Heavy Vehicle Conversions

Contracts will be executed under Plymouth City Council Goods Terms & Conditions (PS0027.v3) and will run for the duration of the project.

#### 2. BACKGROUND

The requirement below forms part of the projected 6-year (2020 -2026) fleet replacement programme, over 3 phases that was approved by the Leader of the Council during December 2019.

These vehicles are prioritised for replacement due to their age and increased cost to maintain. Provided to support Street Services which delivers street cleaning and maintenance of the roads/parks and public areas across the City. These services are all highly visible and touch the daily lives of every resident and visitors.

These vehicles are required to create a fit for purpose fleet for Street Scene and Waste Services and will replace vehicles that are currently owned by PCC that have reached end of life.

#### 3. PROCUREMENT PROCESS

Following a procurement options appraisal, it was determined that undertaking a further competition through a Predetermined EU & UK compliant Framework Agreement was the most suitable route to market to procure this requirement, with the following national framework considered the most suitable:

Halton Housing Fleet Procurement Framework, Lot 4 – Pedestrian and Compact Sweepers up to 12.5t and Lot 7 – Medium and Heavy Vehicle Conversions

This framework is a nationally procured framework that was established in accordance with EU procurement regulations; it provides a simple and competitive route to the acquisition of a wide range of fleet assets with a rebate structure that is both transparent and ultra-low thus offering the best possible value for money. This ranges from cars to refuse collection vehicles, from minibuses to road and precinct sweepers, from panel vans to coaches. All the suppliers on this framework have been selected for their experience and ability to provide customers with the aforementioned vehicle types.

The framework is intended to meet the diverse requirements of local authorities and other eligible organisations that operate such vehicles.

As part of the framework agreement, there is the option to either direct award, or run a further competition between the framework suppliers within the relevant framework lot.

A Further Competition exercise was undertaken, with all suppliers named on the relevant lot of the framework invited to tender.

The Council split its requirement into lots:

Lot One – 25083/a – Street Sweepers

Lot Two – 25083/b – Truck Mounted Sweepers

Tenderers had the option to bid for one or more Lot(s), but were required complete the relevant ITT Return Document, required schedules and appendices for each Lot.

#### 4. TENDER EVALUATION CRITERIA

The following information concerning the evaluation criteria and scoring methodology was included in the ITT instructions. This applied for each Lot.

A suitability assessment (known as the Mandatory Requirements stage) and an award stage.

#### **Mandatory Requirements**

#### Pass/Fail Questions

All Mandatory Requirement questions were evaluated on a PASS/FAIL basis. Each question clearly indicated what response constitutes as PASS and what response constitutes as FAIL. In the event of a Tenderer being awarded a 'fail' on any of the criteria, the remainder of their Tender would not be evaluated and they would be eliminated from the process. Tenderers would be disqualified if they did not submit these completed questions.

#### Schedule I - Mandatory Requirements

- MRI: Warranty Performance Chassis & Cab
- MR2: Warranty Performance Body & Associated Equipment
- MR3: Compliance to Specification

#### **Award Evaluation Criteria and Methodology**

Tenderers satisfactorily meeting the Mandatory Requirements evaluation had their Tender responses evaluated by the Council to determine the most economically advantageous Tender based on the price and quality criteria that were linked to the subject matter of the contract.

This section assessed how the Tenderer proposed to deliver the requirements as detailed in the specification.

The Council intends to award any Contract based on the most economically advantageous offer.

The Council would not be bound to accept the lowest price of any Tender submitted.

All responses were assessed against the Evaluation Criteria set out below:

#### **High-Level Award Criteria**

The high-level award criteria for the project was as follows:

Criteria	Weighting
Price	55%
Quality	45%
TOTAL	100%

A Tender may not have been accepted if it significantly failed to satisfy any specific criterion, even if it scored relatively well against all other criteria.

In the event that evaluating officers, acting reasonably, considered that a Tender is fundamentally unacceptable on any issue, then regardless of the Tender's other merits or its overall score, and regardless of the weighting scheme, that Tender may have been rejected.

#### Price - 55% Weighting

Applied to all Lots.

Evaluation made against comparison of pricing schedules.

#### PRI Total Tender Sum

The Tenderer's Total Tender Sum will be evaluated using the scoring system below:

The Tenderer with the lowest price was awarded the full score available for each criteria stated, with the remaining Tenderers gaining pro-rata scores in relation to how much higher their prices were when compared to the lowest price.

#### Quality - 45% Weighting

Applied to all Lots.

Tenderers were asked to provide a number of method statements within the ITT Return Document, which were intended to explain how they would meet specific requirements.

Each method statement was scored on a scale of 0 to 5 points, in accordance with the following scheme:

Response	Score	Definition
Excellent	5	Response is completely relevant and excellent overall. The response is comprehensive, unambiguous and demonstrates a thorough understanding of the requirement/outcomes and provides details of how the requirement/outcomes will be met in full.
Very good	4	Response is particularly relevant. The response is precisely detailed to demonstrate a very good understanding of the requirements and provides details on how these will be fulfilled.
Good	3	Response is relevant and good. The response is sufficiently detailed to demonstrate a good understanding and provides details on how the requirements/outcomes will be fulfilled.
Satisfactory	2	Response is relevant and acceptable. The response addresses a broad understanding of the requirements/outcomes but lacks details on how the requirement/outcomes will be fulfilled in certain areas.
Poor	I	Response is partially relevant and poor. The response addresses some elements of the requirements/outcomes but contains insufficient/limited detail and explanation to demonstrate how the requirements/outcomes will be fulfilled.
Unacceptable	0	No or inadequate response. Fails to demonstrate an ability to meet the requirement/deliver the required outcomes.

Tenderers had to achieve an average moderated score of 2 or more for each scored item. Any scored criteria item receiving an average of less than 2 would result in the Tender being rejected and Tenderer being disqualified from the process.

Tenderers scores for each method statement were multiplied by the relevant weighting to result in a 'weighted score' for that method statement. The weighted scores were then totalled, with the total expressed as an overall score out of 45.

Mathod Statements		Weighting		
Method S	Method Statements		Tier 2	Tier 3
Quality		45%		
Warranty			20%	
MSI	Details of Warranty Terms & Conditions			10%
MS2	Details of Agent(s) to be used			10%
Delivery			15%	
MS3	Delivery Lead-times			10%
MS4	Delivery and Vehicle Progress			5%
After Sale	es Support		10%	
MS5	Details of the arrangements for the Provision of After Sales and Technical Support			4%
MS6	Recommended Service intervals and any restrictions			2%
MS7	Handover and Training			2%
MS8	Imprest Stock			2%

#### **Moderation**

The Council decided to take a 'consensus' scoring evaluation approach to this procurement. This meant that, following the independent evaluation of submissions, where there was a difference in individual evaluator scoring for one or more individual questions, a moderation session took place to arrive at an agreed, consensus score. In the event that the evaluators couldn't agree on a final score, the score awarded by the majority would be the consensus score.

#### 5. SUMMARY OF EVALUATION

The Invitation to Tender was published electronically via, The Supplying the South West Portal – the Council's chosen procurement portal on 2<sup>nd</sup> June 2023 with a Tender submission date of 1200hrs, 26<sup>th</sup> June 2023.

The Tender opportunity was issued to all 9 organisations of whom were named on each of the respective Lots within the Framework. Of the 9 organisations invited to Tender, 4 submitted Tenders, with 5 not providing a Tender response with no explanation as to why they did not.

The received Tender submissions, were evaluated in accordance with the overall evaluation strategy set out above, and were independently evaluated by Council Officers, all of whom had the appropriate skills and experience, in order to ensure transparency and robustness in the process.

In order to ensure fairness of the process the evaluation Quality, and Price were split, with Price information being held back from the Quality evaluators.

The resulting Quality and Price scores are contained in the confidential paper.

#### 6. FINANCIAL IMPLICATIONS

Financial provision has been made for this contract within the project budget. Details of the contractual pricing are contained in the confidential paper.

#### 7. RECOMMENDATIONS

It is recommended that a contract(s) for the outright purchase of Street Sweepers & Truck Mounted Sweepers be awarded to the highest scoring Tenderer, for each of the following Lots;

Lot One – 25083/a – Street Sweepers – Aebi Schmidt - £894,963 Total

Lot Two – 25083/b – Truck Mounted Sweepers – Aebi Schmidt - £550,724 Total

Details of the successful Tenderer(s) have been set out in the confidential paper.

This award will be provisional and subject to the receipt from Aebi Schmidt of the satisfactory self-certification documents.

In the event Aebi Schmidt cannot provide the necessary documentation, the Council reserves the right to award the contract(s) to the second highest scoring Tenderer for each Lot.

#### 8. APPROVAL

#### **Authorisation of Contract Award Report**

Author (Respo	onsible Officer / Project Lead)
Name:	Martin Hoar
Job Title:	Fleet Services Manager
Additional Comments (Optional):	
Signature:	Date: 18/10/23
Head of Servi	ce / Service Director
[Signature pro	ovides authorisation to this award report and award of Contract]
Name:	Philip Robinson
Job Title:	Service Director for Street Services
Additional Comments (Optional):	
Signature:	Date: 18/10/2023



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The following relates to exempt or confidential matters (Para(s) 3 of Part 1, Schedule 12A of the Local Govt Act 1972). Any breach of confidentiality could prejudice the Council/person/body concerned & might amount to a breach of the councillors /employees codes of conduct.

Document is Restricted



# **EQUALITY IMPACT ASSESSMENT – FLEET REPLACEMENT**

#### **SECTION ONE: INFORMATION ABOUT THE PROPOSAL**

Author(s): This is the person completing the EIA template.	Martin Hoar, Fleet Services Manager	Department and service:	Fleet services, Place	Date of assessment:	18/10/2023
Lead Officer:  Please note that a Head of Service, Service Director, or Strategic Director must approve the EIA.	Philip Robinson, Service Director for Street services	Signature:	By prisen	Approval date:	18/10/2023
Overview:	Fleet Replacement Programme Street Sweepers and Truck Mounted Sweepers				
Decision required:	,	eet Replacement programme t up to date technology and red	•	ses two and thr	ree, replacing

#### SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts:	Yes	No	x
Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?			
Potential internal impacts:	Yes	No	x
Does the proposal have the potential to negatively impact Plymouth City Council employees?			

Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes		No	x
		eplacement prog any residents of	<i>d</i>	not affect the

#### **SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT**

Protected characteristics (Equality Act, 2010)	Evidence and information (e.g. data and consultation feedback)	Adverse impact	Mitigation activities	Timescale and responsible department
Age	<ul> <li>Plymouth</li> <li>16.4 per cent of people in Plymouth are children aged under 15.</li> <li>65.1 per cent are adults aged 15 to 64.</li> <li>18.5 percent are adults aged 65 and over.</li> <li>2.4 percent of the resident population are 85 and over.</li> <li>South West</li> <li>15.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64.</li> <li>22.3 per cent are aged 65 and over.</li> <li>England</li> <li>17.4 per cent of people are aged 0 to 14.</li> </ul>	No adverse impact.		

	<ul> <li>64.2 per cent of people are aged 15 to 64.</li> <li>18.4 per cent of people are aged 65 and over.</li> <li>(2021 Census)</li> </ul>		
Plymouth City	It is estimated that 26 per cent of the homeless population in the UK have care experience. In Plymouth there are currently 7 per cent of care leavers open to the service (6 per cent aged 18-20 and 12 per cent of those aged 21+) who are in unsuitable accommodation.  The Care Review reported that 41 per cent of 19-21 year old care leavers are not in education, employment or training (NEET) compared to 12 per cent of all other young people in the same age group.  In Plymouth there are currently 50 per cent of care leavers aged 18-21 Not in Education Training or Employment (54 per cent of all those care leavers aged 18-24 who are open to the service).  There are currently 195 care leavers aged 18 to 20 (statutory service) and 58 aged 21 to 24 (extended offer). There are more care leavers		
Disability	aged 21 to 24 who could return for support from services if they wished to.  9.4 per cent of residents in Plymouth have their activities limited 'a lot' because of a physical or mental health problem.	No adverse impact.	
	12.2 per cent of residents in Plymouth have their activities limited 'a little' because of a		

	physical or mental health problem (2021 Census)	
Gender reassignment	0.5 per cent of residents in Plymouth have a gender identity that is different from their sex registered at birth. 0.1 per cent of residents identify as a trans man, 0.1 per cent identify as non-binary and, 0.1 per cent identify as a trans women (2021 Census).	
Marriage and civil partnership	40.1 per cent of residents have never married and never registered a civil partnership. 10 per cent are divorced, 6 percent are widowed, with 2.5 per cent are separated but still married.	No adverse impact.
	0.49 per cent of residents are, or were, married or in a civil partnerships of the same sex. 0.06 per cent of residents are in a civil partnerships with the opposite sex (2021 Census).	
Pregnancy and maternity	The total fertility rate (TFR) for England was I.62 children per woman in 2021. The total fertility rate (TFR) for Plymouth in 2021 was I.5.	No adverse impact.
Race	In 2021, 94.9 per cent of Plymouth's population identified their ethnicity as White, 2.3 per cent as Asian and 1.1 per cent as Black (2021 Census)	No adverse impact.
	People with a mixed ethnic background comprised 1.8 per cent of the population. I per cent of the population use a different term to describe their ethnicity (2021 Census)	
	92.7 per cent of residents speak English as their main language. 2021 Census data shows	

	that after English, Polish, Romanian, Chinese, Portuguese, and Arabic are the most spoken languages in Plymouth (2021 Census).		
Religion or belief	48.9 per cent of the Plymouth population stated they had no religion. 42.5 per cent of the population identified as Christian (2021 Census).  Those who identified as Muslim account for 1.3 per cent of Plymouth's population while Hindu, Buddhist, Jewish or Sikh combined totalled less than 1 per cent (2021 Census).	No adverse impact.	
Sex	51 per cent of our population are women and 49 per cent are men (2021 Census).	No adverse impact.	
Sexual orientation	88.95 per cent of residents aged 16 years and over in Plymouth describe their sexual orientation as straight or heterosexual. 2.06 per cent describe their sexuality as bisexual, 1.97 per cent of people describe their sexual orientation as gay or lesbian. 0.42 per cent of residents describe their sexual orientation using a different term (2021 Census).	No adverse impact.	

#### **SECTION FOUR: HUMAN RIGHTS IMPLICATIONS**

Human Rights	Implications	Mitigation Actions	Timescale and
			responsible department

# **SECTION FIVE: OUR EQUALITY OBJECTIVES**

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Celebrate diversity and ensure that Plymouth is a welcoming city.	No adverse impact.		
Pay equality for women, and staff with disabilities in our workforce.	No adverse impact.		
Supporting our workforce through the implementation of Our People Strategy 2020 – 2024	No adverse impact.		
Supporting victims of hate crime so they feel confident to report incidents, and working with, and through our partner organisations to achieve positive outcomes.	No adverse impact.		
Plymouth is a city where people from different backgrounds get along well.	No adverse impact.		